# **Old Parliament House**

Entity resources and planned performance

## **OLD PARLIAMENT HOUSE**

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#### **OLD PARLIAMENT HOUSE**

### Section 1: Entity overview and resources

#### 1.1 STRATEGIC DIRECTION STATEMENT

The Museum of Australian Democracy was established in Old Parliament House in 2009 to provide an enriched understanding and appreciation of the political legacy and intrinsic value of Australian democracy. The museum provides transformative learning experiences through formal, curriculum-based programs for schools and unique informal experiences through exhibitions, youth parliaments, self-directed learning and online engagement as it explores what it means to be an informed and engaged citizen.

As the home of our Federal Parliament from 1927 to 1988 and an icon of outstanding national heritage significance OPH aims to communicate the spirit of Old Parliament House as a significant national heritage site, while ensuring the building and heritage collections are conserved for future generations.

The agency's 2013–18 Strategic Plan outlines the vision and direction to build upon its strategic priorities of bold, relevant, authentic and dynamic content and activities. The priorities which support its strategic direction and align with broader government objectives are:

- To provide a physical and digital space for enriched experiences and conversations, to celebrate and collaborate with its audiences around our democratic traditions.
- To be a nationally recognised conduit for civics and citizenship learning and ideas by providing programs and research that contributes to the extended conversation about democracy.
- To communicate the spirit of Old Parliament House as a significant national heritage site and ensure the building and heritage collections are conserved for future generations.
- To build a culture and capabilities that enables us to ensure ongoing relevance and financial sustainability.

#### 1.2 ENTITY RESOURCE STATEMENT

Table 1.1 shows the total funding from all sources available to Old Parliament House for its operations and to deliver programs and services on behalf of the government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by administered (on behalf of the government or the public) and departmental (for the OPH's operations) classification.

For more detailed information on special accounts and special appropriations, please refer to *Budget Paper No. 4 – Agency Resourcing*.

Information in this table is presented on a resourcing (i.e. appropriations/cash available) basis, whilst the 'Budgeted expenses for Outcome' tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: OPH resource statement — Budget estimates for 2017–18 as at Budget May 2017

	2016–17 estimated actual	2017–18 estimate
	\$'000	\$'000
Opening balance/cash reserves at 1 July	3,465	3,131
Funds from Government	(0.10=)	
Return of Cash Reserves	(3,465)	-
Annual appropriations - ordinary annual services <sup>(a)</sup> Outcome 1	14,427	15,838
Annual appropriations - equity injections(b)	3,465	2,322
Annual appropriations - equity injections - CDAB	206	192
Total annual appropriations	18,098	18,573
Amounts from portfolio department	-	221
Total funds from Government	18,098	18,573
Funds from other sources		
Sale of goods and services	923	961
Grants received		221
Total funds from other sources	923	1,182
Total net resourcing for OPH	22,486	22,886

	2016–17	2017–18
Average staffing level for OPH	70	73

<sup>(</sup>a) Appropriation Bill (No.1) 2017-18.

<sup>(</sup>b) Appropriation Bill (No.2) 2017-18.

The OPH is not directly appropriated as it is a Corporate Commonwealth Entity. Appropriations are made to the Department of Communications and the Arts (a Non-Corporate Commonwealth Entity), which are then paid to the OPH and are considered "departmental" for all purposes.

<sup>&</sup>lt;u>Please note</u>: All figures shown above are GST exclusive – these may not match figures in the cash flow statement.

Prepared on a resourcing (that is, appropriations available) basis.

#### 1.3 BUDGET MEASURES

Budget measures in Part 1 relating to the OPH are detailed in *Budget Paper No.* 2 and are summarised below.

Table 1.2: OPH 2017-18 Budget measures

Part 1: Measures announced since the 2016–17 Mid-Year Economic and Fiscal Outlook (MYEFO)

	Program	2016–17	2017–18	2018–19	2019–20	2020–21
	•	\$'000	\$'000	\$'000	\$'000	\$'000
Expense Measures						
Public Service Modernisation						
Fund – agency sustainability <sup>(a)</sup>	1.1					
Departmental expenses		-	-	-	-	-
Total		-	-	-	-	-
Total Expense measures						
Departmental		-	-	-	-	-
Total		-	-	-	-	-
Capital Measures						
Public Service Modernisation						
Fund – agency sustainability(a)	1.1					
Departmental capital		-	-	-	-	-
Total		-	-	-	-	-
Total Capital measures						
Departmental		-	-	-	-	-
Total		-	-	-	-	-

<sup>(</sup>a) OPH will receive: operational funding of \$1.889 million in 2017-18; \$2.274 million in 2018-19; and \$0.502 million in 2019-20; and capital funding of \$2.322 million in 2017-18; \$3.226 million in 2018-19; and \$3.429 million in 2019-20. Provision for the Public Service Modernisation Fund was included in the Budget estimates as part of the 2016-17 Budget measure: Public Service Transformation and the Efficiency Dividend.

Prepared on a Government Finance Statistics (fiscal) basis. Figures displayed as a negative (-) represent a decrease in funds and a positive (+) represent an increase in funds.

#### Section 2: Outcomes and planned performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

The Old Parliament House outcome is described below together with its related program. The following provides detailed information on expenses for the outcome and program, further broken down by funding source.

#### Note:

Performance reporting requirements in the Portfolio Budget Statements are part of the enhanced Commonwealth performance framework established by the *Public Governance, Performance and Accountability Act* 2013. It is anticipated that the performance criteria described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements – included in Annual Reports – to provide an entity's complete performance story.

The most recent corporate plan for Old Parliament House can be found at: www.moadoph.gov.au/about/corporate-documents

The most recent annual performance statement can be found at: www.moadoph.gov.au/about/annual-reports

#### 2.1 BUDGETED EXPENSES AND PERFORMANCE FOR OUTCOME 1

Outcome 1: An enhanced appreciation and understanding of the political and social heritage of Australia for members of the public, through activities including the conservation and upkeep of, and the provision of access to, Old Parliament House and the development of its collections, exhibitions and educational programs

#### **Budgeted expenses for Outcome 1**

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by Departmental funding sources.

Table 2.1.1: Budgeted expenses for Outcome 1

<b>.</b> .					
	2016–17	2017–18	2018–19	2019–20	2020-21
	Estimated	Budget	Forward	Forward	Forward
	actual	ŭ	estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
Program 1.1: Old Parliament House					
Revenue from Government					
Ordinary annual services (Appropriation					
Bill No. 1)	14,427	15,838	16,135	14,297	14,187
Payment from related entity	-	221	290	397	_
Revenues from other independent sources	923	1,182	1,259	1,371	1,000
Expenses not requiring appropriation in the					
budget year <sup>(a)</sup>	3,060	-	_	-	-
Total expenses for Program 1.1	18,410	17,241	17,684	16,065	15,187
Outcome 1 totals by resource type					
Revenue from Government					
Ordinary annual services (Appropriation					
Bill No. 1)	14,427	15,838	16,135	14,297	14,187
Payment from related entity	_	221	290	397	_
Revenues from other independent sources	923	1,182	1,259	1,371	1,000
Expenses not requiring appropriation in the		,	,	,-	, - , -
budget year <sup>(a)</sup>	3,060	_	_	_	_
Total expenses for Outcome 1	18,410	17,241	17,684	16,065	15,187
•	•	,	,	,	
Average staffing level (number)	2016–17	2017–18			

<sup>(</sup>a) Expenses not requiring appropriation in the Budget year are made up of depreciation and amortisation

#### Table 2.1.2: Performance criteria for Outcome 1

Table 2.1.2 below details the performance criteria for Outcome 1. It also summarises how the program is delivered and where 2017–18 Budget measures have created new programs or materially changed existing programs.

Outcome 1 – An enhanced appreciation and understanding of the political and social heritage of Australia for members of the public, through activities including the conservation and upkeep of, and the provision of access to, Old Parliament House and the development of its collections, exhibitions and educational programs

#### Program 1.1 -Old Parliament House

OPH's collection is of national, regional and local significance. It captures the ideas, movements, individuals and events of Australian democracy and the story of this nationally listed heritage place, Old Parliament House, which was home to the Federal Parliament for 61 years.

OPH offers a spectrum of entry points: through interpretations of the building, in-house and touring exhibitions, onsite and online projects, education and public programs, children's activities and opportunities to experience the spirit of Old Parliament House through festivals and events.

#### Delivery

The program is delivered in the following ways:

- Ensuring the heritage values of Old Parliament House are recognised, preserved and communicated
- Managing a collection of national, regional and local significance to document and illustrate the development of Australian democracy
- Providing enhanced visitor experiences through increased participation onsite and online
- Providing quality learning programs that align with national curriculum requirements.

#### Performance information

Year	Performance criteria <sup>(a)</sup>	Targets
2016–17	Engage, educate and inspire – increase engagement with national and international visitors through innovative exhibitions and programs that are accessed in a variety of ways.	Expected to meet criterion 250,500 number of visits to the organisation. 480,000 number of visits to the organisation's website. 90% of visitors who were satisfied or very satisfied with their visit. 38,500 people participating in public programs. 74,500 students participating in school programs. 1,430 educational institutions participating in organised school learning programs. 95% of teachers reporting overall positive experience. 95% of teachers reporting relevance to the classroom curriculum.
	Collect, share and digitise – build and maintain a rich national collection for current and future generations of Australians to enjoy and learn from.	Expected to meet criterion 374 acquisitions (made in the reporting period). 187 objects accessioned (in the reporting period). 30% of the total collection available to the public. 90% of the total collection digitised.

Performance in	nformation	
Year	Performance criteria <sup>(a)</sup>	Targets
2017–18	Engage, educate and inspire -	260,000 number of visits to the organisation.
	increase engagement with national and international visitors through	480,000 number of visits to the organisation's website.
	innovative exhibitions and programs that are accessed in a variety of ways.	90% of visitors who were satisfied or very satisfied with their visit.
		38,500 people participating in public programs.
		74,500 students participating in school programs.
		1,430 educational institutions participating in organised school learning programs.
		95% of teachers reporting overall positive experience.
		95% of teachers reporting relevance to the classroom curriculum.
	Collect, share and digitise - build	374 acquisitions (made in the reporting period).
	and maintain a rich national collection for current and future generations of	187 objects accessioned (in the reporting period).
Australians to enjoy and learn from.		30% of the total collection available to the public. 90% of the total collection digitised.
2018–19 and beyond	As per 2017–18	As per 2017–18

Purpose
The principal function of Old Parliament House is to provide an enriched understanding and appreciation of Australia's political legacy and the intrinsic value of Australia's democracy.

New or modified performance criteria that reflect new or materially changed programs are shown in italics.

#### Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2017-18 budget year, including the impact of budget measures and resourcing on financial statements.

#### 3.1 BUDGETED FINANCIAL STATEMENTS

#### 3.1.1 Differences between entity resourcing and financial statements

There is no material difference between the entity resourcing and financial statements.

# 3.1.2 Explanatory notes and analysis of budgeted financial statements Change in corporate status

On 1 July 2016, Old Parliament House (OPH) converted from a Non-Corporate Commonwealth Entity (NCCE) to a Corporate Commonwealth Entity (CCE) by way of the *Public Governance, Performance and Accountability (Establishing Old Parliament House) Rule* 2016 (the Rule). CCE's have a legally separate identity from the Commonwealth.

Under the Rule, all assets and liabilities of OPH at 30 June 2016 become assets and liabilities of the new entity at 1 July 2016, including all assets previously administered by OPH on behalf of the Government. The functions and outcomes of OPH did not change. In practical terms, the assets previously administered by OPH were rolled into the departmental operations and are now reported in one set of financial statements.

#### Comprehensive income statement

Old Parliament House is budgeting for a break-even operating result in the budget year and over the forward estimates. Total budgeted income for 2017–18 is estimated to be \$17.241 million, of which \$16.059 million is appropriation from Government, and includes additional funding from the Public Service Modernisation Fund – Agency Sustainability measure involving the OPH specific measure shown in Table 1.2 and \$0.221 million new grant funding from the Department of Communications and the Arts.

The Government has agreed to additional appropriation of \$13.6 million over the forward estimates period to fund critical building works. OPH will also receive a grant through Department of Communications of \$0.908 million over the forward estimates for strategic financial assistance.

Total expenses for 2017–18 are estimated to be \$13.143 million (excluding depreciation), and remains consistent over the forward estimate period.

Depreciation is estimated to be \$6.419 million and increases in line with the capital works program next year as a result of the additional funding.

#### **Departmental Balance Sheet**

Total assets are budgeted to increase in 2017–18 by \$2.514 million, reflecting the equity injections received for heritage and cultural assets (which are not depreciated) and the new funding for critical capital works under the Public Service Modernisation Fund – Agency Sustainability measure. The additional capital investment in each asset class is in line with OPH's capital works program over the three years of new funding.

#### 3.2 BUDGETED FINANCIAL STATEMENTS TABLES

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

the period ended 30 June					
	2016–17	2017–18	2018–19	2019–20	2020–21
	Estimated	Budget	Forward	Forward	Forward
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
EXPENSES					
Employee benefits	7,483	7,595	7,747	7,825	7,822
Suppliers	5,651	5,548	5,367	5,429	5,265
Depreciation and amortisation(a)	5,276	4,098	4,570	2,814	2,100
Total expenses	18,410	17,241	17,684	16,065	15,187
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Sale of goods and rendering of	000	004	000	074	4 000
services Grants received (b)	923	961 221	969 290	974 397	1,000
	923				4 000
Total own-source revenue	923	1,182	1,259	1,371	1,000
Net (cost of)/contribution by services	(17,487)	(16,059)	(16,452)	(14,694)	(14,187)
Revenue from Government	14,427	16,059	16,425	14,694	14,187
Surplus/(deficit) attributable to the					
Australian Government	(3,060)	-	-	-	-
Total comprehensive income/(loss)	(3,060)	-	-	-	-
Total comprehensive income/(loss)					
attributable to the Australian	(0.000)				
Government	(3,060)	-	-	-	-
Total comprehensive income/(loss) excluding depreciation/amortisation					
expenses previously funded through					
revenue appropriations	(3,060)	_	_	_	_
Total comprehensive income/(loss) as	(0,000)				
per the Statement of comprehensive					
income	(3,060)	_	_	_	_
(a) From 2000, 10, the Covernment replaced		Dill 1 rover	- ulo oppropri	tions for the	horitago on

<sup>(</sup>a) From 2009–10, the Government replaced Appropriation Bill 1 revenue appropriations for the heritage and cultural depreciation expenses of designated Collection Institutions, with a separate capital budget (the Collection Development Acquisition Budget, or CDAB) provided through Appropriation Bill 2 equity appropriations. For information regarding CDABs, please refer to Table 3.5 Departmental Capital Budget Statement. Depreciation is estimated to ensure a break-even result, in the event OPH cannot cover depreciation or other non-cash expenses a request for an operating loss will be made to the Finance Minister.

<sup>(</sup>b) OPH will receive \$0.9 million over three years from the Department of Communications and the Arts (the Department). For information refer to the Department's measure Table 1.2.
Prepared on Australian Accounting Standards basis.

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

Table 3.2. Dudyeted department	ii balalicc	Silect las	at Ju uu	110)	
	2016–17	2017-18	2018–19	2019–20	2020–21
	Estimated	Budget	Forward	Forward	Forward
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS					
Financial assets					
Cash and cash equivalents	3,131	3,131	3,131	3,131	3,131
Trade and other receivables	241	241	241	245	245
Total financial assets	3,372	3,372	3,372	3,376	3,376
Non-financial assets Building - OPH	79,209	80,893	82,548	85,397	85,681
Property, plant and equipment	1,216	1598	2,599	2,942	2,858
Intangibles	309	565	1,139	1,376	1,176
Heritage and cultural assets	8,046	8,238	8,430	8,625	8,821
Other non-financial assets	13	13	13	13	13
Total non-financial assets	88,793	91,307	94,729	98,353	98,549
Total assets	92,165	94,679	98,101	101,729	101,925
LIABILITIES					
Payables					
Suppliers	43	47	51	75	75
Total payables	43	47	51	75	75
Provisions Employee provisions	1,912	1,913	1,911	1,946	1,946
Other provisions	49	44	44	44	44
Total provisions	1,961	1,957	1,955	1,990	1,990
Total liabilities	2,004	2,004	2,006	2,065	2,065
Net assets	90,161	92,675	96,095	99,664	99,860
EQUITY					
Parent entity interest					
Contributed equity	66,433	68,947	72,367	75,936	76,132
Reserves	28,388	28,388	28,388	28,388	28,388
Retained surplus (accumulated deficit)	(4,660)	(4,660)	(4,660)	(4,660)	(4,660)
Total Parent entity interest	90,161	92,675	96,095	99,664	99,860
Total Equity	90,161	92,675	96,095	99,664	99,860

Prepared on Australian Accounting Standards basis.

Table 3.3: Departmental statement of changes in equity — summary of movement (Budget year 2017–18)

movement (budget year 2017-16)				
	Retained	Asset	Contributed	Total
	earnings	revaluation	equity/	equity
		reserve	capital	
	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2017  Balance carried forward from previous				
period	(4,660)	28,388	66,433	90,161
Adjusted opening balance	(4,660)	28,388	66,433	90,161
Contributions by owners				
Equity Injection - Appropriation	-	-	2,322	2,322
Equity Injection - CDAB	-	-	192	192
Sub-total transactions with owners	-	-	2,514	2,514
Estimated closing balance as at 30 June				
2018	(4,660)	28,388	68,947	92,675
Closing balance attributable to the			•	
Australian Government	(4,660)	28,388	68,947	92,675

Prepared on Australian Accounting Standards basis.

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

30 Julie)					
	2016–17	2017–18	2018–19	2019–20	2020–21
	Estimated	Budget	Forward	Forward	Forward
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	14,427	16,059	16,425	14,694	14,187
Sale of goods and rendering of services	923	1,182	1,259	1,371	1,000
Total cash received	15,350	17,241	17,684	16,065	15,187
Cash used				<del></del>	<u>-</u>
Employees	7,483	7,595	7,747	7,825	7,822
Suppliers	5,985	5,548	5,367	5,426	5,265
Total cash used	13,468	13,143	13,114	13,251	13,087
Net cash from/(used by) operating			<u></u>	<u></u>	
activities	1,882	4,098	4,570	2,814	2,100
INVESTING ACTIVITIES			<u></u>	<u></u>	
Cash received					
Equity Injections	206	2,514	3,422	3,624	196
Total cash received	206	2,514	3,422	3,624	196
Cash used				<del></del>	
Purchase of property, plant and					
equipment and intangibles	2,422	6,612	7,992	6,438	2,296
Total cash used	2,422	6,612	7,992	6,438	2,296
Net cash from/(used by) investing					
activities	(2,216)	(4,098)	(4,570)	(2,814)	(2,100)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	3,465	-	<u> </u>		<u>-</u>
Total cash received	3,465	-		-	-
Cash used					
Distributed Equity	3,465	-	-	-	-
Total cash used	3,465	-	-	-	-
Net cash from/(used by) financing					
activities		-		-	-
Net increase/(decrease) in cash held	(334)	-	-	-	-
Cash and cash equivalents at the					
beginning of the reporting period	3,465	3,131	3,131	3,131	3,131
Cash and cash equivalents at the end			·	·	
of the reporting period	3,131	3,131	3,131	3,131	3,131
Dropored on Australian Associating Standard	do booio				

Prepared on Australian Accounting Standards basis.

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

					,
	2016–17	2017–18	2018–19	2019–20	2020–21
	Estimated	Budget	Forward	Forward	Forward
	actual		estimate	estimate	estimate
	\$'000	\$'000	\$'000	\$'000	\$'000
NEW CAPITAL APPROPRIATIONS					_
Equity injections - Bill 2	3,671	2,514	3,422	3,624	196
Total new capital appropriations	3,671	2,514	3,422	3,624	196
Provided for:					
Purchase of non-financial assets	206	2,514	3,422	3,624	196
Other items	3,465	-	-	-	
Total Items	3,671	2,514	3,422	3,624	196
PURCHASE OF NON-FINANCIAL	<u> </u>				
ASSETS					
Funded by capital appropriations (a)	206	2,514	3,422	3,624	196
Funded internally from departmental					
resources <sup>(b)</sup>	2,216	4,098	4,570	2,814	2,100
TOTAL	2,422	6,612	7,992	6,438	2,296

<sup>(</sup>a) Includes both current Bill 2 and prior Act 2/4/6 appropriations and special capital appropriations.(b) Includes sources of funding from current Bill 1 and prior year Act 1/3/5 appropriations (excluding amounts) from the DCB), donations and contributions, gifts, internally developed assets, s 74 Retained revenue receipts and proceeds from the sale of assets.

Prepared on Australian Accounting Standards basis.

Table 3.6: Statement of asset movements (Budget year 2017–18)

Table 3.6: Statement of asset i	Buildings	Other	Heritage	Computer	Total
	Dullulligs	property, plant	and	software	Total
		and	cultural	and	
		equipment	Cultural	intangibles	
	\$'000	\$'000	\$'000	\$'000	\$'000
As at 1 July 2017	Ψοσο	Ψοσο	Ψοσο	Ψοσο	ΨΟΟΟ
Gross book value	83,601	2,895	8,046	1,150	95,692
Accumulated depreciation/	00,001	2,000	0,040	1,130	33,032
amortisation and impairment	(4,392)	(1,679)	_	(841)	(6,912)
Opening net book balance	79,209	1,216	8,046	309	88,780
Capital asset additions		-,	-,		,
Estimated expenditure on new or					
replacement assets					
By purchase - appropriation					
equity <sup>(a)</sup>	-	-	192	-	192
By purchase - appropriation					
ordinary annual services(b)	4,841	986	=	593	6,420
Total additions	4,841	986	192	593	6,612
Other movements	•				
Depreciation/amortisation expense	(3,157)	(604)	-	(337)	(4,098)
Total other movements	(3,157)	(604)	-	(337)	(4,098)
As at 30 June 2018		, ,		` '	•
Gross book value	88,442	3,881	8,238	1,743	102,304
Accumulated					
depreciation/amortisation and					
impairment	(7,549)	(2,283)	-	(1,178)	(11,010)
Closing net book balance	80,893	1,598	8,238	565	91,294

<sup>(</sup>a) Appropriation equity' refers to equity injections appropriations provided through Appropriation Bill (No. 2) 2017–18, including CDABs.
(b) 'Appropriation ordinary annual services' refers to funding provided through Appropriation Bill (No. 1) 2017–18 for depreciation/amortisation expenses, DCBs or other operational expenses.
Prepared on Australian Accounting Standards basis.

Estimated operating expenditure in income statement for heritage and cultural assets	\$'000
Operations and Maintenance	535
Preservation and Conservation	372
Total operating expenditure on heritage and cultural assets	907